

# Discussion of Bank Bold Holdings and Bail-in Regulatory Changes

Tiago Pinheiro

Financial Stability Department  
Banco de Portugal

2023 EBA Policy Research Workshop

*The views expressed in this presentation are those of the author and do not necessarily reflect the views of Banco de Portugal or the Eurosystem.*

## Summary of the paper

- ▶ How does the composition of bank bonds held by credit institutions change with MREL and TLAC?
- ▶ Credit institutions increase the holdings of bank bonds eligible for MREL relative to the total holdings of bank bonds.
  - ▶ The effect is stronger for self-holdings: Banks increase more their exposure to their own MREL eligible bonds than to other banks' MREL eligible bonds.
- ▶ Credit institutions also increase the holdings of TLAC-eligible instruments relative to non-eligible ones.
  - ▶ The effect is stronger for cross-holdings.

## Summary of the paper

- ▶ How does the composition of bank bonds held by credit institutions change with MREL and TLAC?
- ▶ Credit institutions increase the holdings of bank bonds eligible for MREL relative to the total holdings of bank bonds.
  - ▶ The effect is stronger for self-holdings: Banks increase more their exposure to their own MREL eligible bonds than to other banks' MREL eligible bonds.
- ▶ Credit institutions also increase the holdings of TLAC-eligible instruments relative to non-eligible ones.
  - ▶ The effect is stronger for cross-holdings.

## Summary of the paper

- ▶ How does the composition of bank bonds held by credit institutions change with MREL and TLAC?
- ▶ Credit institutions increase the holdings of bank bonds eligible for MREL relative to the total holdings of bank bonds.
  - ▶ The effect is stronger for self-holdings: Banks increase more their exposure to their own MREL eligible bonds than to other banks' MREL eligible bonds.
- ▶ Credit institutions also increase the holdings of TLAC-eligible instruments relative to non-eligible ones.
  - ▶ The effect is stronger for cross-holdings.

## Summary of the paper

- ▶ How does the composition of bank bonds held by credit institutions change with MREL and TLAC?
- ▶ Credit institutions increase the holdings of bank bonds eligible for MREL relative to the total holdings of bank bonds.
  - ▶ The effect is stronger for self-holdings: Banks increase more their exposure to their own MREL eligible bonds than to other banks' MREL eligible bonds.
- ▶ Credit institutions also increase the holdings of TLAC-eligible instruments relative to non-eligible ones.
  - ▶ The effect is stronger for cross-holdings.

## Summary of the paper

- ▶ How does the composition of bank bonds held by credit institutions change with MREL and TLAC?
- ▶ Credit institutions increase the holdings of bank bonds eligible for MREL relative to the total holdings of bank bonds.
  - ▶ The effect is stronger for self-holdings: Banks increase more their exposure to their own MREL eligible bonds than to other banks' MREL eligible bonds.
- ▶ Credit institutions also increase the holdings of TLAC-eligible instruments relative to non-eligible ones.
  - ▶ The effect is stronger for cross-holdings.

# Comments

- ▶ **The paper's question is new and important.**
  - ▶ The question is about the impact of bank liability policies beyond bank capital policies.
  - ▶ The question can be informative about who bears the bail-in risk associated with MREL-eligible bonds.
- ▶ The analysis is well executed. Granular data with diff-in-diff approach. Allows for analysis about home bias, self-ownership, etc.



# Comments

- ▶ The paper's question is new and important.
  - ▶ The question is about the impact of bank liability policies beyond bank capital policies.
  - ▶ The question can be informative about who bears the bail-in risk associated with MREL-eligible bonds.
- ▶ The analysis is well executed. Granular data with diff-in-diff approach. Allows for analysis about home bias, self-ownership, etc.

# Comments

- ▶ The paper's question is new and important.
  - ▶ The question is about the impact of bank liability policies beyond bank capital policies.
  - ▶ The question can be informative about who bears the bail-in risk associated with MREL-eligible bonds.
- ▶ The analysis is well executed. Granular data with diff-in-diff approach. Allows for analysis about home bias, self-ownership, etc.

# Comments

- ▶ The paper's question is new and important.
  - ▶ The question is about the impact of bank liability policies beyond bank capital policies.
  - ▶ The question can be informative about who bears the bail-in risk associated with MREL-eligible bonds.
- ▶ The analysis is well executed. Granular data with diff-in-diff approach. Allows for analysis about home bias, self-ownership, etc.

# Comments

- ▶ **Results are about outcomes, not incentives.**
  - ▶ The paper's hypotheses and the interpretation of results are written around credit institutions' incentives to hold bank bonds after MREL and TLAC.
  - ▶ The actual change in bank holdings of these exposures may have nothing to do with their incentives changing but with other market forces.
- ▶ **Supply or demand effect?**
  - ▶ The authors argue that using issuer-quarter fixed effects controls for the supply effect.
  - ▶ Issuer-quarter fixed effects controls for the overall supply of bonds of a given issuer. It does not control for changes in the composition of that supply.
  - ▶ Control for each issuer's change in the issuance of other liabilities that can also be used in bail-ins? Control for each issuer's MREL shortfall?

# Comments

- ▶ Results are about outcomes, not incentives.
  - ▶ The paper's hypotheses and the interpretation of results are written around credit institutions' incentives to hold bank bonds after MREL and TLAC.
  - ▶ The actual change in bank holdings of these exposures may have nothing to do with their incentives changing but with other market forces.
- ▶ Supply or demand effect?
  - ▶ The authors argue that using issuer-quarter fixed effects controls for the supply effect.
  - ▶ Issuer-quarter fixed effects controls for the overall supply of bonds of a given issuer. It does not control for changes in the composition of that supply.
  - ▶ Control for each issuer's change in the issuance of other liabilities that can also be used in bail-ins? Control for each issuer's MREL shortfall?

# Comments

- ▶ Results are about outcomes, not incentives.
  - ▶ The paper's hypotheses and the interpretation of results are written around credit institutions' incentives to hold bank bonds after MREL and TLAC.
  - ▶ The actual change in bank holdings of these exposures may have nothing to do with their incentives changing but with other market forces.
- ▶ Supply or demand effect?
  - ▶ The authors argue that using issuer-quarter fixed effects controls for the supply effect.
  - ▶ Issuer-quarter fixed effects controls for the overall supply of bonds of a given issuer. It does not control for changes in the composition of that supply.
  - ▶ Control for each issuer's change in the issuance of other liabilities that can also be used in bail-ins? Control for each issuer's MREL shortfall?

# Comments

- ▶ Results are about outcomes, not incentives.
  - ▶ The paper's hypotheses and the interpretation of results are written around credit institutions' incentives to hold bank bonds after MREL and TLAC.
  - ▶ The actual change in bank holdings of these exposures may have nothing to do with their incentives changing but with other market forces.
- ▶ Supply or demand effect?
  - ▶ The authors argue that using issuer-quarter fixed effects controls for the supply effect.
  - ▶ Issuer-quarter fixed effects controls for the overall supply of bonds of a given issuer. It does not control for changes in the composition of that supply.
  - ▶ Control for each issuer's change in the issuance of other liabilities that can also be used in bail-ins? Control for each issuer's MREL shortfall?

# Comments

- ▶ Results are about outcomes, not incentives.
  - ▶ The paper's hypotheses and the interpretation of results are written around credit institutions' incentives to hold bank bonds after MREL and TLAC.
  - ▶ The actual change in bank holdings of these exposures may have nothing to do with their incentives changing but with other market forces.
- ▶ Supply or demand effect?
  - ▶ The authors argue that using issuer-quarter fixed effects controls for the supply effect.
  - ▶ Issuer-quarter fixed effects controls for the overall supply of bonds of a given issuer. It does not control for changes in the composition of that supply.
  - ▶ Control for each issuer's change in the issuance of other liabilities that can also be used in bail-ins? Control for each issuer's MREL shortfall?



# Comments

- ▶ Results are about outcomes, not incentives.
  - ▶ The paper's hypotheses and the interpretation of results are written around credit institutions' incentives to hold bank bonds after MREL and TLAC.
  - ▶ The actual change in bank holdings of these exposures may have nothing to do with their incentives changing but with other market forces.
- ▶ Supply or demand effect?
  - ▶ The authors argue that using issuer-quarter fixed effects controls for the supply effect.
  - ▶ Issuer-quarter fixed effects controls for the overall supply of bonds of a given issuer. It does not control for changes in the composition of that supply.
  - ▶ Control for each issuer's change in the issuance of other liabilities that can also be used in bail-ins? Control for each issuer's MREL shortfall?

# Comments

- ▶ Results are about outcomes, not incentives.
  - ▶ The paper's hypotheses and the interpretation of results are written around credit institutions' incentives to hold bank bonds after MREL and TLAC.
  - ▶ The actual change in bank holdings of these exposures may have nothing to do with their incentives changing but with other market forces.
- ▶ Supply or demand effect?
  - ▶ The authors argue that using issuer-quarter fixed effects controls for the supply effect.
  - ▶ Issuer-quarter fixed effects controls for the overall supply of bonds of a given issuer. It does not control for changes in the composition of that supply.
  - ▶ Control for each issuer's change in the issuance of other liabilities that can also be used in bail-ins? Control for each issuer's MREL shortfall?

## Comments

- ▶ Is May 2016 the key policy date for the demand side effect of MREL?
  - ▶ Expectation that certain liabilities will be used in a bail-in were shaped in June 2012 at the time of the Commission's proposal.
  - ▶ Around June 2012 starts the sharp decrease in the weight of debt securities in euro area banks' main liabilities.
  - ▶ Perhaps the policy change in May 2016 is mostly a supply side shock as banks become informed about their MREL shortfalls.
- ▶ Policy changes affect incentives to issue and hold different types of liabilities, not just bonds.
  - ▶ Having this in mind is critical for inferences about the implication of results.
  - ▶ For example, the inter-linkages across banks may have decreased despite the increase in the exposure to MREL-eligible bonds because the exposure of credit institutions to the equity of other banks decreased.
  - ▶ A similar comment applies to the point that banks' risk exposure increased because they hold MREL-eligible bonds.

## Comments

- ▶ Is May 2016 the key policy date for the demand side effect of MREL?
  - ▶ Expectation that certain liabilities will be used in a bail-in were shaped in June 2012 at the time of the Commission's proposal.
  - ▶ Around June 2012 starts the sharp decrease in the weight of debt securities in euro area banks' main liabilities.
  - ▶ Perhaps the policy change in May 2016 is mostly a supply side shock as banks become informed about their MREL shortfalls.
- ▶ Policy changes affect incentives to issue and hold different types of liabilities, not just bonds.
  - ▶ Having this in mind is critical for inferences about the implication of results.
  - ▶ For example, the inter-linkages across banks may have decreased despite the increase in the exposure to MREL-eligible bonds because the exposure of credit institutions to the equity of other banks decreased.
  - ▶ A similar comment applies to the point that banks' risk exposure increased because they hold MREL-eligible bonds.

## Comments

- ▶ Is May 2016 the key policy date for the demand side effect of MREL?
  - ▶ Expectation that certain liabilities will be used in a bail-in were shaped in June 2012 at the time of the Commission's proposal.
  - ▶ Around June 2012 starts the sharp decrease in the weight of debt securities in euro area banks' main liabilities.
  - ▶ Perhaps the policy change in May 2016 is mostly a supply side shock as banks become informed about their MREL shortfalls.
- ▶ Policy changes affect incentives to issue and hold different types of liabilities, not just bonds.
  - ▶ Having this in mind is critical for inferences about the implication of results.
  - ▶ For example, the inter-linkages across banks may have decreased despite the increase in the exposure to MREL-eligible bonds because the exposure of credit institutions to the equity of other banks decreased.
  - ▶ A similar comment applies to the point that banks' risk exposure increased because they hold MREL-eligible bonds.

## Comments

- ▶ Is May 2016 the key policy date for the demand side effect of MREL?
  - ▶ Expectation that certain liabilities will be used in a bail-in were shaped in June 2012 at the time of the Commission's proposal.
  - ▶ Around June 2012 starts the sharp decrease in the weight of debt securities in euro area banks' main liabilities.
  - ▶ Perhaps the policy change in May 2016 is mostly a supply side shock as banks become informed about their MREL shortfalls.
- ▶ Policy changes affect incentives to issue and hold different types of liabilities, not just bonds.
  - ▶ Having this in mind is critical for inferences about the implication of results.
  - ▶ For example, the inter-linkages across banks may have decreased despite the increase in the exposure to MREL-eligible bonds because the exposure of credit institutions to the equity of other banks decreased.
  - ▶ A similar comment applies to the point that banks' risk exposure increased because they hold MREL-eligible bonds.

## Comments

- ▶ Is May 2016 the key policy date for the demand side effect of MREL?
  - ▶ Expectation that certain liabilities will be used in a bail-in were shaped in June 2012 at the time of the Commission's proposal.
  - ▶ Around June 2012 starts the sharp decrease in the weight of debt securities in euro area banks' main liabilities.
  - ▶ Perhaps the policy change in May 2016 is mostly a supply side shock as banks become informed about their MREL shortfalls.
- ▶ Policy changes affect incentives to issue and hold different types of liabilities, not just bonds.
  - ▶ Having this in mind is critical for inferences about the implication of results.
  - ▶ For example, the inter-linkages across banks may have decreased despite the increase in the exposure to MREL-eligible bonds because the exposure of credit institutions to the equity of other banks decreased.
  - ▶ A similar comment applies to the point that banks' risk exposure increased because they hold MREL-eligible bonds.

## Comments

- ▶ Is May 2016 the key policy date for the demand side effect of MREL?
  - ▶ Expectation that certain liabilities will be used in a bail-in were shaped in June 2012 at the time of the Commission's proposal.
  - ▶ Around June 2012 starts the sharp decrease in the weight of debt securities in euro area banks' main liabilities.
  - ▶ Perhaps the policy change in May 2016 is mostly a supply side shock as banks become informed about their MREL shortfalls.
- ▶ Policy changes affect incentives to issue and hold different types of liabilities, not just bonds.
  - ▶ Having this in mind is critical for inferences about the implication of results.
  - ▶ For example, the inter-linkages across banks may have decreased despite the increase in the exposure to MREL-eligible bonds because the exposure of credit institutions to the equity of other banks decreased.
  - ▶ A similar comment applies to the point that banks' risk exposure increased because they hold MREL-eligible bonds.



## Comments

- ▶ Is May 2016 the key policy date for the demand side effect of MREL?
  - ▶ Expectation that certain liabilities will be used in a bail-in were shaped in June 2012 at the time of the Commission's proposal.
  - ▶ Around June 2012 starts the sharp decrease in the weight of debt securities in euro area banks' main liabilities.
  - ▶ Perhaps the policy change in May 2016 is mostly a supply side shock as banks become informed about their MREL shortfalls.
- ▶ Policy changes affect incentives to issue and hold different types of liabilities, not just bonds.
  - ▶ Having this in mind is critical for inferences about the implication of results.
  - ▶ For example, the inter-linkages across banks may have decreased despite the increase in the exposure to MREL-eligible bonds because the exposure of credit institutions to the equity of other banks decreased.
  - ▶ A similar comment applies to the point that banks' risk exposure increased because they hold MREL-eligible bonds.

## Comments

- ▶ Is May 2016 the key policy date for the demand side effect of MREL?
  - ▶ Expectation that certain liabilities will be used in a bail-in were shaped in June 2012 at the time of the Commission's proposal.
  - ▶ Around June 2012 starts the sharp decrease in the weight of debt securities in euro area banks' main liabilities.
  - ▶ Perhaps the policy change in May 2016 is mostly a supply side shock as banks become informed about their MREL shortfalls.
- ▶ Policy changes affect incentives to issue and hold different types of liabilities, not just bonds.
  - ▶ Having this in mind is critical for inferences about the implication of results.
  - ▶ For example, the inter-linkages across banks may have decreased despite the increase in the exposure to MREL-eligible bonds because the exposure of credit institutions to the equity of other banks decreased.
  - ▶ A similar comment applies to the point that banks' risk exposure increased because they hold MREL-eligible bonds.

## Minor Comments

- ▶ Hard to generalize results to the banking sector (banks) when only 26 banking groups are observed – most of them G-SII.
- ▶ The number of observations stays constant across different specifications of each regression model.
  - ▶ This is unexpected. As issuer-quarter and holder-quarter fixed effects are added, I expect some observations to drop.
- ▶ In results related to the notional amounts there is a significant change in the magnitude of the coefficient on the post-policy dummy when issuer-quarter fixed effects are added.

## Minor Comments

- ▶ Hard to generalize results to the banking sector (banks) when only 26 banking groups are observed – most of them G-SII.
- ▶ The number of observations stays constant across different specifications of each regression model.
  - ▶ This is unexpected. As issuer-quarter and holder-quarter fixed effects are added, I expect some observations to drop.
- ▶ In results related to the notional amounts there is a significant change in the magnitude of the coefficient on the post-policy dummy when issuer-quarter fixed effects are added.

## Minor Comments

- ▶ Hard to generalize results to the banking sector (banks) when only 26 banking groups are observed – most of them G-SII.
- ▶ The number of observations stays constant across different specifications of each regression model.
  - ▶ This is unexpected. As issuer-quarter and holder-quarter fixed effects are added, I expect some observations to drop.
- ▶ In results related to the notional amounts there is a significant change in the magnitude of the coefficient on the post-policy dummy when issuer-quarter fixed effects are added.

## Minor Comments

- ▶ Hard to generalize results to the banking sector (banks) when only 26 banking groups are observed – most of them G-SII.
- ▶ The number of observations stays constant across different specifications of each regression model.
  - ▶ This is unexpected. As issuer-quarter and holder-quarter fixed effects are added, I expect some observations to drop.
- ▶ In results related to the notional amounts there is a significant change in the magnitude of the coefficient on the post-policy dummy when issuer-quarter fixed effects are added.

# Minor Comments

- ▶ **Nominal value vs market values.**
  - ▶ Nominal values are not directly comparable across different bonds. Terms and conditions are different.
  - ▶ MREL-eligible bonds may have a large nominal value but may also be sold at a significant discount such that banks' exposure to MREL-eligible bonds may actually decrease after the policy.
  - ▶ A discount is likely if MREL-eligible bonds become riskier after the policy and no adjustment in other credit terms is made to compensate for the additional risk.
- ▶ Linear probability model. What is the underlying distribution of the error terms? Are you estimating a probit, a logit, or something else?

# Minor Comments

- ▶ Nominal value vs market values.
  - ▶ Nominal values are not directly comparable across different bonds. Terms and conditions are different.
  - ▶ MREL-eligible bonds may have a large nominal value but may also be sold at a significant discount such that banks' exposure to MREL-eligible bonds may actually decrease after the policy.
  - ▶ A discount is likely if MREL-eligible bonds become riskier after the policy and no adjustment in other credit terms is made to compensate for the additional risk.
- ▶ Linear probability model. What is the underlying distribution of the error terms? Are you estimating a probit, a logit, or something else?



# Minor Comments

- ▶ Nominal value vs market values.
  - ▶ Nominal values are not directly comparable across different bonds. Terms and conditions are different.
  - ▶ MREL-eligible bonds may have a large nominal value but may also be sold at a significant discount such that banks' exposure to MREL-eligible bonds may actually decrease after the policy.
  - ▶ A discount is likely if MREL-eligible bonds become riskier after the policy and no adjustment in other credit terms is made to compensate for the additional risk.
- ▶ Linear probability model. What is the underlying distribution of the error terms? Are you estimating a probit, a logit, or something else?

## Minor Comments

- ▶ Nominal value vs market values.
  - ▶ Nominal values are not directly comparable across different bonds. Terms and conditions are different.
  - ▶ MREL-eligible bonds may have a large nominal value but may also be sold at a significant discount such that banks' exposure to MREL-eligible bonds may actually decrease after the policy.
  - ▶ A discount is likely if MREL-eligible bonds become riskier after the policy and no adjustment in other credit terms is made to compensate for the additional risk.
- ▶ Linear probability model. What is the underlying distribution of the error terms? Are you estimating a probit, a logit, or something else?

## Minor Comments

- ▶ Nominal value vs market values.
  - ▶ Nominal values are not directly comparable across different bonds. Terms and conditions are different.
  - ▶ MREL-eligible bonds may have a large nominal value but may also be sold at a significant discount such that banks' exposure to MREL-eligible bonds may actually decrease after the policy.
  - ▶ A discount is likely if MREL-eligible bonds become riskier after the policy and no adjustment in other credit terms is made to compensate for the additional risk.
- ▶ Linear probability model. What is the underlying distribution of the error terms? Are you estimating a probit, a logit, or something else?

# Minor Comments

- ▶ **Some descriptions overstretch results. Example:**
  - ▶ In section 3.3, p.25: '...MREL requirements contributes to increase the home bias in banks' cross-holdings...'
  - ▶ Table 7 results show that the introduction of MREL reduces the likelihood of holding bonds in the same country but less so if bonds are MREL-eligible.
  - ▶ To look at the impact of MREL on same country holdings you need to look at both the `post*same_country` coefficient and the `post*same_country_eligible` and then you need to weight them according to the share of eligible bonds relative to total bonds.

# Minor Comments

- ▶ Some descriptions overstretch results. Example:
  - ▶ In section 3.3, p.25: '...MREL requirements contributes to increase the home bias in banks' cross-holdings...'
  - ▶ Table 7 results show that the introduction of MREL reduces the likelihood of holding bonds in the same country but less so if bonds are MREL-eligible.
  - ▶ To look at the impact of MREL on same country holdings you need to look at both the `post*same_country` coefficient and the `post*same_country_eligible` and then you need to weight them according to the share of eligible bonds relative to total bonds.

# Minor Comments

- ▶ Some descriptions overstretch results. Example:
  - ▶ In section 3.3, p.25: '...MREL requirements contributes to increase the home bias in banks' cross-holdings...'
  - ▶ Table 7 results show that the introduction of MREL reduces the likelihood of holding bonds in the same country but less so if bonds are MREL-eligible.
  - ▶ To look at the impact of MREL on same country holdings you need to look at both the `post*same_country` coefficient and the `post*same_country_eligible` and then you need to weight them according to the share of eligible bonds relative to total bonds.

# Minor Comments

- ▶ Some descriptions overstretch results. Example:
  - ▶ In section 3.3, p.25: '...MREL requirements contributes to increase the home bias in banks' cross-holdings...'
  - ▶ Table 7 results show that the introduction of MREL reduces the likelihood of holding bonds in the same country but less so if bonds are MREL-eligible.
  - ▶ To look at the impact of MREL on same country holdings you need to look at both the `post*same_country` coefficient and the `post*same_country_eligible` and then you need to weight them according to the share of eligible bonds relative to total bonds.

# Summary

- ▶ Important question. Well executed analysis, and well written paper.
- ▶ I have some misgivings about the current interpretation of results.



# Summary

- ▶ Important question. Well executed analysis, and well written paper.
- ▶ I have some misgivings about the current interpretation of results.